# House File 2065 - Introduced

HOUSE FILE 2065
BY WOLFE

## A BILL FOR

- 1 An Act prohibiting the mistreatment of animals excluding
- 2 livestock or unconfined wildlife, providing reporting
- 3 requirements, providing for criminal offenses, and including
- 4 penalties.
- 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. NEW SECTION. 169.21 Animal cruelty report.
- 1. a. A person who practices veterinary medicine under a
- 3 valid license or temporary permit and who concludes that an
- 4 animal is being subjected to animal cruelty shall complete an
- 5 animal cruelty report and submit the report to a local law
- 6 enforcement agency having jurisdiction to investigate the
- 7 matter. The local law enforcement agency shall file the report
- 8 as provided in section 717B.10.
- 9 b. The board may adopt rules detailing any grounds or
- 10 procedures for making a conclusion that an animal is being
- 11 subjected to animal cruelty. However, the board is precluded
- 12 from concluding that an animal is being subjected to animal
- 13 cruelty if the animal is provided care in a manner that would
- 14 meet the standard of care for that species of animal under
- 15 state law as enforced by the department of agriculture and land
- 16 stewardship and under federal law as enforced by the United
- 17 States department of agriculture. The conclusion must at least
- 18 be based on clinical indications that if true could reasonably
- 19 constitute elements of animal abuse in the first degree as
- 20 described in section 717B.2, subsection 1, or animal torture as
- 21 described in section 717B.3A, subsection 1.
- 22 c. Notwithstanding section 169.3, for purposes of this
- 23 section, "animal" means the same as defined in section 717B.1.
- 24 2. A report shall include, to every extent known by the
- 25 person completing the report, all of the following:
- 26 a. The name and description of the animal.
- 27 b. The address and contact information of the owner or other
- 28 person responsible for the care of the animal.
- c. A description of the nature and extent of the indications
- 30 of animal cruelty.
- 31 d. Any evidence indicating that the animal has been
- 32 subjected to animal cruelty previously.
- 33 e. Any other information required by the local law
- 34 enforcement agency that may be of value in conducting a
- 35 criminal investigation.

- 1 3. The board may prepare and distribute a form for use
  2 by a person completing and submitting a report under this
  3 section and by a local law enforcement agency filing the
  4 report under section 717B.10. The form shall replace the
  5 information required to be completed in subsection 2. However,
  6 the report must at least require the completion of information
  7 necessary for a law enforcement officer to interview the person
  8 submitting the report and conduct an investigation regarding
  9 the commission of a public offense described in subsection
  10 1. The board may consult the department of public safety when
  11 preparing the form and may provide the form to the department
  12 of agriculture and land stewardship or the department of public
- 4. A person participating in good faith in reporting,
  16 cooperating with, or assisting a local law enforcement agency
  17 in evaluating a case of animal cruelty has immunity from
  18 criminal or civil liability or administrative disciplinary
  19 action which might otherwise be incurred or imposed based upon
  20 the act of making the report, cooperating with, or giving the
  21 assistance. The person has the same immunity with respect to
  22 participating in good faith in a judicial proceeding resulting
  23 from the report or relating to the subject matter of the
  24 report.

13 safety for publication on the internet site of the respective

14 department.

- 25 Sec. 2. Section 717B.1, Code 2018, is amended by adding the 26 following new subsections:
- NEW SUBSECTION. 3A. a. "Convicted" means found guilty of, pleads guilty to, or is sentenced or adjudicated delinquent for an act which is an indictable offense in this state or in another state, including but not limited to a juvenile who has been adjudicated delinquent, whether or not the juvenile court records have been sealed under section 232.150, and a person who has received a deferred sentence or a deferred judgment or
- 35 b. "Convicted" includes the conviction of a juvenile

34 has been acquitted by reason of insanity.

- 1 prosecuted as an adult. "Convicted" also includes a conviction
- 2 for an attempt or conspiracy to commit an offense.
- 3 c. "Convicted" does not mean a plea, sentence, adjudication,
- 4 deferred sentence, or deferred judgment which has been reversed
- 5 or otherwise set aside.
- 6 NEW SUBSECTION. 4A. "Injury" means an impairment to an
- 7 animal's health or functions, including physical damage or harm
- 8 to an animal's muscle, tissue, organs, bones, hide, or skin,
- 9 that causes the animal to suffer pain.
- 10 NEW SUBSECTION. 6A. "Local law enforcement agency" means
- 11 an entity established as part of a local authority to serve as
- 12 a police force responsible for the prevention and detection of
- 13 crime and enforcement of the criminal laws of this state.
- 14 NEW SUBSECTION. 8A. "Serious injury" means an injury that
- 15 creates a substantial risk of death or that causes protracted
- 16 disfigurement, protracted impairment of health, or protracted
- 17 loss or impairment of the function of a limb or organ.
- 18 Sec. 3. Section 717B.1, subsection 9, Code 2018, is amended
- 19 to read as follows:
- 9. "Threatened animal" means an animal that is abused as
- 21 provided suffers mistreatment due to animal abuse as described
- 22 in section 717B.2 or 717B.2A, neglected animal neglect as
- 23 provided described in section 717B.3, or tortured animal
- 24 torture as provided described in section 717B.3A.
- 25 Sec. 4. Section 717B.2, Code 2018, is amended to read as
- 26 follows:
- 27 717B.2 Animal abuse in the first degree penalties.
- A person is guilty of animal abuse if the person
- 29 intentionally injures, maims, disfigures, or destroys an animal
- 30 owned by another person, in any manner, including intentionally
- 31 poisoning the animal commits animal abuse in the first degree
- 32 if the person knowingly or recklessly causes serious injury or
- 33 death to an animal by force, violence, or poisoning. A person
- 34 guilty of animal abuse is guilty of an aggravated misdemeanor.
- 35 2. This section shall not apply to conduct engaged in by any

- 1 of the following:
- 2 1. A person acting with the consent of the person owning
- 3 the animal, unless the action constitutes animal neglect as
- 4 provided in section 717B.3.
- 5  $\frac{a}{a}$  A person acting to carry out an order issued by a 6 court.
- 7 3. b. A licensed veterinarian practicing veterinary
- 8 medicine as provided in chapter 169.
- 9 4. c. A person acting in order to carry out another
- 10 provision of law which allows the conduct.
- ll  $\frac{5}{1}$  d. A person taking, hunting, trapping, or fishing for a
- 12 wild animal as provided in chapter 481A.
- 13 6. e. A person acting to protect the person's property from
- 14 a wild animal as defined in section 481A.1.
- 15 7. f. A person acting to protect a person from injury or
- 16 death caused by a wild animal as defined in section 481A.1.
- 17 8. g. A person reasonably acting to protect the person's
- 18 property from damage caused by an unconfined animal.
- 19 9. h. A person reasonably acting to protect a person from
- 20 injury or death caused by an unconfined animal.
- 21 i. A local authority reasonably acting to destroy an
- 22 animal, if at the time of the destruction, the owner of the
- 23 animal is absent or unable to care for the animal, and the
- 24 animal is permanently distressed by disease or injury to a
- 25 degree that would result in severe and prolonged suffering.
- 26  $\frac{11}{1}$ . A research facility, as defined in section 162.2,
- 27 provided that the research facility performs functions within
- 28 the scope of accepted practices and disciplines associated with
- 29 the research facility.
- 30 3. A person who commits animal abuse in the first degree is
- 31 guilty of an aggravated misdemeanor.
- 32 4. Notwithstanding subsection 3, a person who commits
- 33 animal abuse in the first degree is guilty of a class "D"
- 34 felony under any of the following circumstances:
- 35 a. The offense was committed by an adult when a juvenile was

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- 1 physically present.
- 2 b. The person has previously been convicted of any of the
- 3 following:
- 4 (1) Animal abuse pursuant to this section or section
- 5 717B.2A, animal neglect pursuant to section 717B.3, animal
- 6 torture pursuant to section 717B.3A, injury or interference
- 7 with a police service dog pursuant to section 717B.9,
- 8 bestiality pursuant to section 717C.1, or committing an act
- 9 involving a contest event prohibited in section 717D.2.
- 10 (2) An offense under any other state's statute
- 11 substantially corresponding to an offense described in
- 12 subparagraph (1). The court shall judicially notice
- 13 the statute of another state which defines such offense
- 14 substantially equivalent to an offense described in
- 15 subparagraph (1) and can therefore be considered a
- 16 corresponding statute.
- 17 Sec. 5. NEW SECTION. 717B.2A Animal abuse in the second
- 18 degree penalties.
- 19 1. A person commits animal abuse in the second degree if
- 20 the person knowingly or recklessly causes injury or death to an
- 21 animal by force, violence, or poisoning.
- 22 2. This section shall not apply to conduct engaged in by a
- 23 person described in section 717B.2, subsection 2.
- 3. A person who commits animal abuse in the second degree is
- 25 guilty of a serious misdemeanor.
- 26 4. Notwithstanding subsection 3, a person who commits
- 27 animal abuse in the second degree is guilty of an aggravated
- 28 misdemeanor under any of the following circumstances:
- 29 a. The offense was committed by an adult when a juvenile was
- 30 physically present.
- 31 b. The person has previously been convicted of any of the
- 32 following:
- 33 (1) Animal abuse pursuant to section 717B.2 or this section,
- 34 animal neglect pursuant to section 717B.3, animal torture
- 35 pursuant to section 717B.3A, injury or interference with a

- 1 police service dog pursuant to section 717B.9, bestiality
- 2 pursuant to section 717C.1, or committing an act involving a
- 3 contest event prohibited in section 717D.2.
- 4 (2) An offense under any other state's statute
- 5 substantially corresponding to an offense described in
- 6 subparagraph (1). The court shall judicially notice
- 7 the statute of another state which defines such offense
- 8 substantially equivalent to an offense described in
- 9 subparagraph (1) and can therefore be considered a
- 10 corresponding statute.
- 11 Sec. 6. Section 717B.3A, Code 2018, is amended to read as
- 12 follows:
- 717B.3A Animal torture penalties.
- 14 1. A person is guilty of animal torture, regardless of
- 15 whether the person is the owner of the animal, if the person
- 16 inflicts upon the animal severe and prolonged or repeated
- 17 physical pain with a depraved or sadistic intent to cause that
- 18 results in the animal's prolonged suffering and serious injury
- 19 or death.
- 20 2. This section shall not apply to conduct engaged in by any
- 21 of the following:
- 22 a. A person acting to carry out an order issued by a court.
- 23 b. A licensed veterinarian practicing veterinary medicine as
- 24 provided in chapter 169.
- c. A person carrying out a practice that is consistent with
- 26 animal husbandry practices.
- 27 d. A person acting in order to carry out another provision
- 28 of law which allows the conduct.
- 29 e. A person taking, hunting, trapping, or fishing for a wild
- 30 animal as provided in chapter 481A.
- 31 f. A person acting to protect the person's property from a
- 32 wild animal as defined in section 481A.1.
- g. A person acting to protect a person from injury or death
- 34 caused by a wild animal as defined in section 481A.1.
- 35 h. A person reasonably acting to protect the person's

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- 1 property from damage caused by an unconfined animal.
- i. A person reasonably acting to protect a person from
- 3 injury or death caused by an unconfined animal.
- 4 j. A local authority reasonably acting to destroy an animal,
- 5 if at the time of the destruction, the owner of the animal is
- 6 absent or unable to care for the animal, and the animal is
- 7 permanently distressed by disease or injury to a degree that
- 8 would result in severe and prolonged suffering.
- 9 k. A research facility, as defined in section 162.2,
- 10 provided that the research facility performs functions within
- 11 the scope of accepted practices and disciplines associated with
- 12 the research facility.
- 3. a. The following shall apply to a person who commits
- 14 animal torture:
- 15 (1) For the first conviction, the person is guilty of an
- 16 aggravated misdemeanor. The sentencing order shall provide
- 17 that the person submit to psychological evaluation and
- 18 treatment according to terms required by the court. The costs
- 19 of the evaluation and treatment shall be paid by the person.
- 20 In addition, the sentencing order shall provide that the person
- 21 complete a community work requirement, which may include a work
- 22 requirement performed at an animal shelter or pound, as defined
- 23 in section 162.2, according to terms required by the court.
- 24 (2) For a second or subsequent conviction, the person is
- 25 guilty of a class "D" felony. The sentencing order shall
- 26 provide that the person submit to psychological evaluation and
- 27 treatment according to terms required by the court. The costs
- 28 of the psychological evaluation and treatment shall be paid by
- 29 the person.
- 30 b. The juvenile court shall have exclusive original
- 31 jurisdiction in a proceeding concerning a child who is alleged
- 32 to have committed animal torture, in the manner provided in
- 33 section 232.8. The juvenile court shall not waive jurisdiction
- 34 in a proceeding concerning an offense alleged to have been
- 35 committed by a child under the age of seventeen.

- 1 4. A person who commits animal torture is guilty of a class
- 2 "D" felony.
- 3 5. Notwithstanding subsection 4, a person who commits
- 4 animal torture is guilty of a class "C" felony under any of the
- 5 following circumstances:
- 6 a. The offense was committed by an adult when a juvenile was
- 7 physically present.
- 8 b. The person has previously been convicted of any of the
- 9 following:
- 10 (1) Animal abuse pursuant to section 717B.2 or 717B.2A,
- 11 animal neglect pursuant to section 717B.3, animal torture
- 12 pursuant to this section, injury or interference with a police
- 13 service dog pursuant to section 717B.9, bestiality pursuant to
- 14 section 717C.1, or committing an act involving a contest event
- 15 prohibited in section 717D.2.
- 16 (2) An offense under any other state's statute
- 17 substantially corresponding to an offense described in
- 18 subparagraph (1). The court shall judicially notice
- 19 the statute of another state which defines such offense
- 20 substantially equivalent to an offense described in
- 21 subparagraph (1) and can therefore be considered a
- 22 corresponding statute.
- 23 Sec. 7. NEW SECTION. 717B.3D Animal mistreatment court
- 24 order evaluation and treatment.
- 25 l. At the time of a person's conviction for the commission
- 26 of a public offense under this chapter, a court may enter
- 27 an order requiring the person to undergo a psychological or
- 28 psychiatric evaluation and to undergo any treatment that the
- 29 court determines to be appropriate after due consideration of
- 30 the evaluation. However, the court shall enter such an order
- 31 if the convicted person is any of the following:
- 32 a. A juvenile.
- 33 b. An adult committing animal abuse pursuant to section
- 34 717B.2 or 717B.2A or animal torture pursuant to section
- 35 717B.3A.

- 1 2. The costs of undergoing a psychological or psychiatric
- 2 evaluation and undergoing any treatment ordered by the court
- 3 shall be borne by the convicted person, unless the person is
- 4 a juvenile.
- 5 3. An order made under this section is in addition to any
- 6 other order or sentence of the court.
- 7 4. Any violation of the court order shall be punished as
- 8 contempt of court pursuant to chapter 665.
- 9 Sec. 8. NEW SECTION. 717B.3E Animal mistreatment —
- 10 sentencing order prohibitions.
- 11 1. At the time of a person's sentencing for the commission
- 12 of a public offense under this chapter, a court may prohibit
- 13 the person from owning or obtaining custody of an animal
- 14 belonging to the same taxonomic genus as the animal that the
- 15 defendant is convicted of mistreating, or residing in the
- 16 same dwelling where such animal is kept. The period of the
- 17 prohibition shall be not less than one but not more than five
- 18 years.
- 19 2. Notwithstanding subsection 1, the court shall enter
- 20 such an order if the convicted person has committed animal
- 21 abuse pursuant to section 717B.2 or 717B.2A, or animal torture
- 22 pursuant to section 717B.3A. The period of such prohibition
- 23 shall be as follows:
- 24 a. For an aggravated misdemeanor, from one to five years.
- 25 b. For a class "D" felony, from five to fifteen years.
- 26 c. For a class "C" felony, for life.
- 27 3. The duration of a prohibition described in this
- 28 section commences on the date that the person is placed on
- 29 probation, released on parole or work release, or released from
- 30 incarceration or from placement in a juvenile facility.
- 31 4. An order made pursuant to this section is in addition to
- 32 any other order or sentence of the court.
- 33 5. Any violation of the court order described in this
- 34 section is a public offense and shall be punished as a simple
- 35 misdemeanor.

- 1 Sec. 9. Section 717B.5, subsection 1, Code 2018, is amended 2 to read as follows:
- 3 1. The rescue must be made by a law enforcement officer
- 4 having cause to believe that the animal is a threatened animal
- 5 after consulting with a veterinarian licensed pursuant to
- 6 chapter 169. An animal cruelty report filed with a local
- 7 law enforcement agency pursuant to section 717B.10 is not a
- 8 substitute for consulting with a licensed veterinarian. The
- 9 law enforcement officer may rescue the animal by entering on
- 10 public or private property, as provided in this subsection.
- 11 The law enforcement officer may enter onto property of a person
- 12 to rescue the animal if the officer obtains a search warrant
- 13 issued by a court, or enters onto the premises in a manner
- 14 consistent with the laws of this state and the United States,
- 15 including Article I, section 8, of the Constitution of the
- 16 State of Iowa, or the fourth amendment to the Constitution of
- 17 the United States.
- 18 Sec. 10. NEW SECTION. 717B.10 Reports.
- 19 1. A local law enforcement agency shall accept and file
- 20 an animal cruelty report submitted by a person as provided in
- 21 section 169.21. The report may be used as the basis for an
- 22 investigation or criminal complaint or information under this
- 23 chapter, or for determining whether to perform a rescue under
- 24 section 717B.5.
- 25 2. a. A local law enforcement agency shall file a child
- 26 endangerment alert report with the department of human services
- 27 if all of the following apply:
- 28 (1) A law enforcement officer employed by the law
- 29 enforcement agency conducts an investigation of a suspected
- 30 offense of animal abuse as described in section 717B.2 or
- 31 717B.2A, animal neglect as described in section 717B.3, or
- 32 animal torture as described in section 717B.3A.
- 33 (2) The law enforcement officer reasonably believes that a
- 34 minor child of the subject of the investigation witnessed the
- 35 commission of the offense.

- 1 b. The report shall be filed in a manner and according to
- 2 procedures required by the department of human services.
- c. The report shall be a confidential record in the same
- 4 manner as a peace officer's investigative report under section
- 5 22.7, subsection 5.
- 6 Sec. 11. IMPLEMENTATION OF ACT. Section 25B.2, subsection
- 7 3, shall not apply to this Act.
- 8 EXPLANATION
- 9 The inclusion of this explanation does not constitute agreement with 10 the explanation's substance by the members of the general assembly.
- 11 GENERAL. This bill amends Code chapter 717B prohibiting
- 12 the mistreatment of certain animals, including dogs and cats,
- 13 but excluding other animals such as livestock (Code chapter
- 14 717); game, fur-bearing animals, fish, reptiles, or amphibians
- 15 (Code chapter 481A), unless such animal is owned, confined,
- 16 or controlled by a person; or a nongame animal declared to be
- 17 a nuisance by the natural resource commission (Code section
- 18 481A.42).
- 19 The bill amends or creates three criminal offenses,
- 20 including animal abuse in the first or second degree (amended
- 21 Code section 717B.2 and new Code section 717B.2A), and animal
- 22 torture (amended Code section 717B.3A). The bill applies in
- 23 part to the offense of animal neglect (Code section 717B.3)
- 24 but does not amend the statute. Each of the amended or new
- 25 offenses includes an enhanced penalty that applies to a
- 26 convicted person in either of two situations: (1) the person
- 27 is an adult who committed the offense in the presence of a
- 28 juvenile or (2) the person has previously committed any of the
- 29 offenses previously described (abuse, torture, or neglect);
- 30 committed injury or interference with a police service dog
- 31 (Code section 717B.9); committed bestiality (Code section
- 32 717C.1); committed an offense involving an animal contest (Code
- 33 section 717D.2); or committed any similar offense in another
- 34 state.
- 35 TYPES OF CRIMINAL OFFENSES ABUSE, TORTURE, AND NEGLECT.

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- 1 Animal abuse involves injuring an animal by violence or
- 2 poisoning; and animal torture involves inflicting upon the
- 3 animal severe and prolonged or repeated physical pain. For
- 4 animal abuse in the first degree or animal torture, the
- 5 animal must suffer a serious injury or death. Serious injury
- 6 involves a substantial risk of death, protracted disfigurement,
- 7 impairment, or a loss or impairment of a limb. For animal
- 8 abuse in the second degree, the animal must suffer an injury
- 9 meaning some impairment to the animal's health or functions,
- 10 or death. For these offenses, the criminal penalties are as
- 11 follows: (1) animal abuse in the first degree, an aggravated
- 12 misdemeanor which may be enhanced to a class "D" felony; (2)
- 13 animal abuse in the second degree, a serious misdemeanor which
- 14 may be enhanced to an aggravated misdemeanor; and (3) animal
- 15 torture, a class "D" felony which may be enhanced to a class
- 16 "C" felony.
- 17 A number of exceptions remain applicable to the animal abuse
- 18 and animal torture offenses, including carrying out (1) a court
- 19 order; (2) a veterinary practice; (3) a good animal husbandry
- 20 practice; (4) another provision of law; (5) legally hunting,
- 21 trapping, or fishing; (6) a defense of property or life; (7)
- 22 conduct by a local authority; and (8) research activities. The
- 23 bill eliminates a provision in the current abuse Code section
- 24 that excepts an animal's owner from culpability. The bill also
- 25 eliminates an element of animal torture that requires proof of
- 26 sadistic or depraved intent.
- 27 Under current law, animal neglect involves failing to
- 28 provide an animal with adequate food, water, or habitable
- 29 conditions. A person who negligently or intentionally
- 30 commits the offense of animal neglect is guilty of a simple
- 31 misdemeanor. A person who intentionally commits the offense of
- 32 animal neglect which results in serious injury to or the death
- 33 of an animal is guilty of a serious misdemeanor.
- 34 APPLICABLE CRIMINAL PENALTIES. The criminal penalties are
- 35 as follows: (1) simple misdemeanor, confinement for no more

- 1 than 30 days or a fine of at least \$65 but not more than \$625 or
- 2 by both; (2) serious misdemeanor, confinement for no more than
- 3 one year and a fine of at least \$315 but not more than \$1,875;
- 4 (3) aggravated misdemeanor, confinement for no more than two
- 5 years and a fine of at least \$625 but not more than \$6,250; (4)
- 6 class "D" felony, confinement for no more than five years and a
- 7 fine of at least \$750 but not more than \$7,500; and (5) class
- 8 "C" felony, confinement for no more than 10 years and a fine of
- 9 at least \$1,000 but not more than \$10,000.
- 10 COURT ORDERS. At the time of conviction for committing
- 11 any of the offenses, a person may be subject to a court order
- 12 requiring a psychological or psychiatric evaluation and
- 13 treatment. The person may also be subject to a court order
- 14 prohibiting the person from owning, possessing, or living with
- 15 an animal of the same genus as the mistreated animal. In each
- 16 case, the court's decision to issue an order is discretionary
- 17 except under certain conditions. A court order requiring an
- 18 evaluation and treatment is mandatory for juveniles. That
- 19 order and the order prohibiting contact with animals is
- 20 also mandatory if the offense is punishable as an aggravated
- 21 misdemeanor or felony. For a discretionary court order,
- 22 the period of prohibition is from one to five years. For a
- 23 mandatory court order, the period of prohibition is as follows:
- 24 (1) one to five years for an aggravated misdemeanor, (2) 5 to
- 25 15 years for a class "D" felony, and (3) life for a class "C"
- 26 felony.
- 27 MANDATORY REPORTING VETERINARIANS TO LOCAL LAW
- 28 ENFORCEMENT AGENCIES. A veterinarian is required to report
- 29 cases in which an animal may have suffered a serious injury due
- 30 to animal abuse or animal torture. The board of veterinary
- 31 medicine may prescribe the form of the report. The report
- 32 must be submitted to the local law enforcement agency having
- 33 jurisdiction of the matter.
- 34 MANDATORY REPORTING LOCAL LAW ENFORCEMENT AGENCIES TO THE
- 35 DEPARTMENT OF HUMAN SERVICES. A local law enforcement agency

- 1 must submit a report to the department of human services if a
- 2 law enforcement officer conducts an investigation involving
- 3 animal abuse, animal neglect, or animal torture and reasonably
- 4 believes a minor child of the subject of the investigation
- 5 witnessed the offense being committed.
- 6 STATE MANDATE. The bill may include a state mandate as
- 7 defined in Code section 25B.3. The bill makes inapplicable
- 8 Code section 25B.2, subsection 3, which would relieve a
- 9 political subdivision from complying with a state mandate if
- 10 funding for the cost of the state mandate is not provided or
- 11 specified. Therefore, political subdivisions are required to
- 12 comply with any state mandate included in the bill.